



PResearch project (2006–2008) Active agenda projects (2008–present) Initiated—2008 Invitation to Comment—2009 Preliminary Views—2010 Exposure Drafts—2011 Final Statements—2012 Implementation Guides—2013



Scope limited to pensions provided through trusts that meet certain criteria Revises recognition, measurement, disclosure requirements for all employers Liability Measured net of pension plan's fiduciary net position Fully recognized in accrual-basis financial statements Changes in the liability Some recognized as expense in the period of the change Others recognized as deferred outflows/inflows of resources with expense recognized over defined future periods Effective for FYs beginning after June 15, 2014

Scope & Applicability Defined benefit and defined contribution pensions provided through trusts that meet the following criteria: Employer/nonemployer contributions irrevocable Plan assets dedicated to providing pensions Plan assets legally protected from creditors Excludes all OPEB Applies to Employers Nonemployer contributing entities that have a legal obligation to make contributions directly to a pension plan Special funding situations Other circumstances



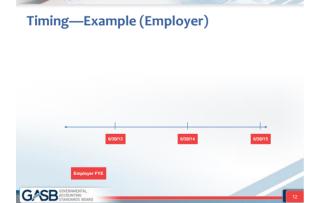


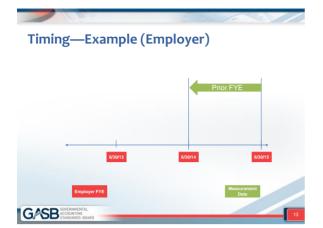
NPL: Measurement—Timing Potentially 3 different dates FYE Measurement date (of NPL) No earlier than end of prior fiscal year Both components (TPL/plan net position) as of same date Actuarial valuation date (of TPL) If not measurement date, no more than 30 months (+1 day) prior to FYE Actuarial valuations at least every 2 years (more frequent valuations encouraged) Coordination with pension plan

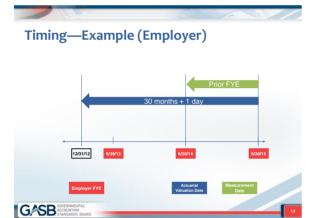
GASB GOVERNMEN STANDARDS

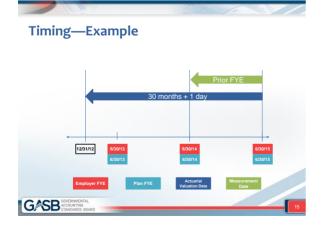
GASB GOVERNMENT STANDARD

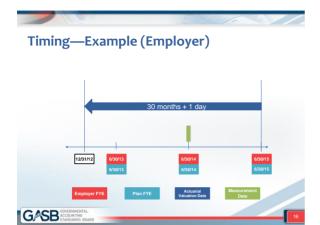
Timing—Example of Application Employer FYE (Prior FYE) (30 Months Prior to FYE) June 30, 2015 June 30, 2014 December 31, 2012 Pension plan requirements are additional considerations: Fiduciary net position reported at plan FYE NPL: Measurement date = plan FYE (single-employer/cost-sharing plans) NPL: Actuarial valuation within 24 months of plan FYE (single-employer/cost-sharing plans)

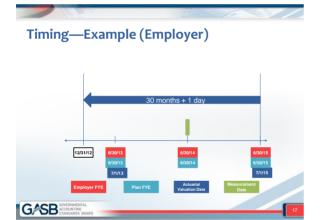


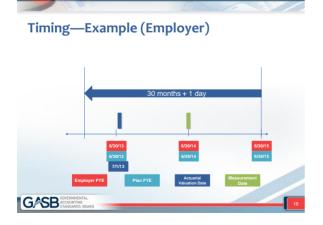




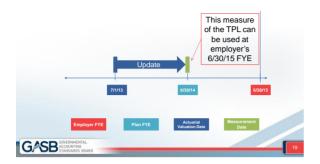




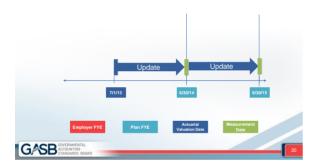




Timing—Example (Employer)



Timing—Example (Plan)



NPL: Measurement—Timing (cont.)

- Caution if valuations are biennial
 - Example:
 - Plan and employer with 6/30 fiscal year-ends

 - Frain and employer with o'so instart year-ends
 7/1/13 valuation updated to 6/30/15 for plan reporting
 Employer reports NPL as of prior fiscal year-end
 A t 6/30/15, employer can use 6/30/14 NPL reported by plan
 A t 6/30/16, employer cannot use 6/30/15 NPL reported by plan because valuation is 36 months prior to the employer's fiscal year-end



NPL: Measurement—General Approach Three broad steps Project benefit payments Discount projected benefit payments to actuarial present value Attribute actuarial present value to periods Methods and assumptions - Generally, assumptions in conformity with Actuarial Standards of Practice - Fewer alternatives than in Statement 27 for methods and Rever alternatives than in Statement 27 for methods and assumptions for GAAP reporting purposes No changes required to actuarial methods and assumptions used to determine funding amounts GASB GOVERNMENTAL ACCOUNTING STANDARDS BOARD **NPL: Measurement—Projection** Benefit terms/agreements at measurement date Current active and inactive employees • Incorporate expectations of: Salary changes - Service credits - Automatic postemployment benefit changes (including COLAs) - Ad hoc postemployment benefit changes if substantively automatic GASB ACCOUNTING NPL: Measurement—Discounting Single discount rate Reflects: LTeRoR on pension plan investments, to extent that: Plan net position projected to be sufficient to pay benefits Plan assets expected to be invested using a strategy to achieve that return Yield or index rate for 20-year, tax-exempt general obligation municipal bond to extent that conditions for LTeRoR not met

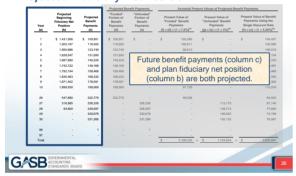
GASB GOVERNMENTAL ACCOUNTING STANDARDS BOA

Discount Rate—Determining the Single Rate

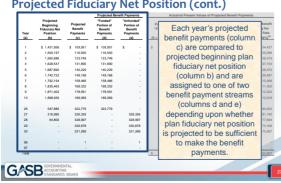
- Compare projected benefit payments to plan's projected fiduciary net position in each period
- Apply relevant rate to each period's projected benefit payments
- Total the present values of all projected benefit payments
- Calculate discount rate—single rate that (if applied to all projected benefit payments) results in same present value as use of the two rates

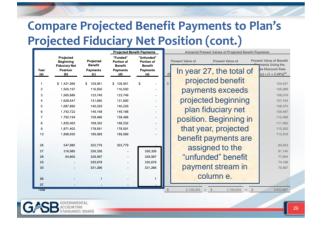


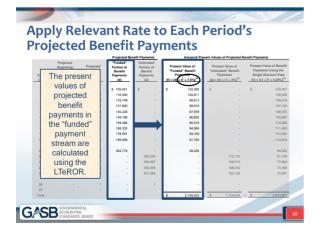
Compare Projected Benefit Payments to Plan's Projected Fiduciary Net Position



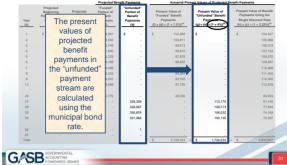
Compare Projected Benefit Payments to Plan's Projected Fiduciary Net Position (cont.)



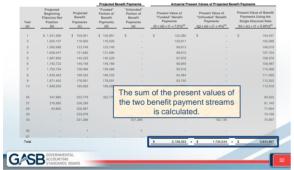




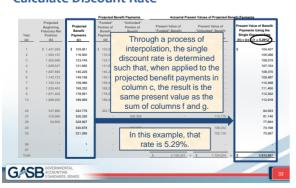
Apply Relevant Rate to Each Period's Projected Benefit Payments (cont.)



Total the Present Values of All Projected Benefit Payments



Calculate Discount Rate



NPL: Measurement—Attribution Single method - Entry age actuarial cost method - Level percentage of pay Individually applied Beginning = 1st period of benefit accrual Ending = Expected retirement DROPs—entry date into DROP = retirement date Same benefit terms to determine service cost as to determine actuarial present value of projected benefit payments GASB ACCOUNTING **Changes in NPL** Calculated from measurement date to measurement date ("measurement period") NPL recognized in current reporting period (NPL recognized in prior reporting period) Change in NPL for current reporting period Recognize most changes as expense in full in reporting period of change Examples: service cost, interest on TPL, effects of benefit changes, projected earnings on pension plan investments GASB GOVERNMENTA ACCOUNTING STANDARDS B **Changes in NPL—Immediate Expense Exceptions** Differences between expected and actual experience (TPL) Changes of assumptions (TPL) • Difference between projected and actual earnings on pension plan investments Employer contributions GASB GOVERNMENTAL STANDARDS BOX

Changes in NPL—TPL Exceptions Expense recognized in current and future periods - Systematic and rational method - Closed period Average of expected remaining service lives of all employees (active and inactive, including retirees) Portion not recognized in expense = deferred outflow of resources/deferred inflow of resources related to pensions GASB ACCOUNTING Changes in NPL—Investment Earnings Exception • Expense recognized in current and future periods Systematic and rational method - Closed, 5-year period Portion not recognized in expense = deferred outflow of resources/deferred inflow of resources related to pensions Report net deferred outflow of resources/ deferred inflow of resources from this source GASB ACCOUNT **Changes in NPL: Employer Contributions** During the measurement period - Directly reduce NPL (no expense impact) Subsequent to measurement date - Deferred outflow of resources related to pensions Directly reduce NPL in next reporting period (no expense

GASB ACCOUNTING STANDARDS BO

NPL: Cost-Sharing Employers

- Recognize proportionate shares of collective measures:
 - NPL
 - Pension expense
 - Deferred outflows of resources/deferred inflows of resources
- Determination of proportion (%)
- Relationship of the employer to the total of all contributing entities
- Basis required to be consistent with assessed contributions
- Use of relative long-term projected contribution effort encouraged
- Use of other bases permitted
- Contribution related
 Reflective of relationship at measurement date



NPL: Cost-Sharing Employers (cont.)

- Calculation of the employer's proportionate shares
 - Collective measure x proportion

	Collective Measure	Employer's Proportion	Employer's Proportionate Share
Net Pension Liability	\$7,455,024	2%	\$149,100
Deferred Outflows of Resources	\$2,185,968	2%	\$43,719
Deferred Inflows of Resources	\$1,229,826	2%	\$24,597
Pension Expense	\$1,162,654	2%	\$23,253



NPL: Cost-Sharing Employers—Additional Considerations

- Potentially three items
 - Change in proportion
- Difference between:
 - Employer's proportionate share of all employer contributions included in collective plan net position
 Contributions recognized by the employer in the measurement period
- Employer's contributions subsequent to measurement date



NPL: Cost-Sharing Employers—Additional Considerations (cont.)

• Calculation of the change in proportion

Beginning balance collective measure \$7,455,024 \$2,185,968 \$1,229,826 Employer's proportionate share (current year) @ 2.5% \$186,376 \$54,649 \$30,746 Employer's proportionate share (prior year) @ 2% \$149,100 \$43,719 \$24,597 Increase in beginning balance _\$37,275 \$10,930 _\$6,149		NPL	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer's proportionate share (prior year) @ 2% \$149,100 \$43,719 \$24,597	Beginning balance collective measure	\$7,455,024	\$2,185,968	\$1,229,826
	Employer's proportionate share (current year) @ 2.5%	\$186,376	\$54,649	\$30,746
Increase in beginning balance\$37,276\$10,930\$6,149	Employer's proportionate share (prior year) @ 2%	\$149,100	\$43,719	\$24,597
	Increase in beginning balance	\$37,276	\$10,930	_\$6,149
Net effect \$32,495	Net effect		\$32,495	
	SB GOVERNMENTAL ACCOUNTING STANDARDS HOARD			

NPL: Cost-Sharing Employers—Additional Considerations (cont.)

 Difference between proportionate share of collective contributions and employer's actual contributions

	Total employer contributions (as recognized by plan)	\$1,004,730
	Employer's proportionate share of total employer contributions (@ 2.5%)	\$25,118
	Employer's actual contributions	22,018
	Difference	\$ 3,100
3/4	SB GOVERNMENTAL ACCOUNTING STANDARDS ROARD	
-	STANDARDS BUARD	

NPL: Cost-Sharing Employers—Additional Considerations (cont.)

- Expense impact of changes in proportion and contributionrelated differences
 - In current and future periods
 - Systematic/rational method
 - Closed period = average of expected remaining service lives (actives and retirees)
- Employer contributions subsequent to measurement date
 - Deferred outflow of resources in current period
 - Reduction of collective NPL in next period

GASB ACCOUNTING	45

NPL: Note Disclosures—All Employers Descriptive information - Type of plan, identification of administrator Benefit terms—types of benefits, key elements of benefit formula, classes of employees covered, legal authority - Contributions—basis, authority, rates (\$ or % of pay), contributions in reporting period - Availability of plan report GASB SCOUNT NPL: Note Disclosures—All Employers (cont.) Significant assumptions/other inputs in TPL Inflation, salary changes, postemployment benefit changes, mortality assumptions, dates of experience studies - Discount rate, plus LTeRoR and how determined If applicable, municipal bond rate, assumptions re: cash flows & periods to which each rate applied Assumed asset allocation/expected real rates of return NPL at discount rate +/- 1% GASB ACCOUNT NPL: Note Disclosures—All Employers (cont.) Information about pension plan's fiduciary net position or reference to plan report Measurement date, actuarial valuation date Changes of assumptions/other inputs and changes of benefit terms · Changes subsequent to measurement date GASB GOVERNMENTAL STANDARDS BOX

NPL: Note Disclosures—All Employers (cont.) Pension expense in current reporting period Deferred outflows/deferred inflows of resources Balances by source Net impact on pension expense in each of the next 5 years and thereafter in the aggregate Amount that will be reduction of NPL

Expense and Deferred Outflows/Inflows of Resources Disclosures—Example

GASB SOVERNMEN STANDARDS

For the year ended December 31, 20X9, the City recognized pension expense of \$2,395. At June 30, 20X9, the City reported deferred outflows of resources and deferred inflows of resource related to pensions from the following sources

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,657	\$ 142
Changes of assumptions	1,714	130
Net difference between projected and actual earnings on pension plan investments	-	2,188
Changes in proportion and differences between City contributions and proportionate share of contributions	747	153
City contributions subsequent to the measurement date	1,065	
Total	\$ 6,183	\$ 2,613
\$1.065 reported as deferred outflows of resources related to	Year ended June 30:	
\$1,055 reported as deterred outnows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net	20Y0	\$ (269)
	20Y1	161
pension liability in the year ended June 30, 20Y0. Other amounts	20Y2	217
reported as deferred outflows of resources and deferred inflows of	20Y3	545
esources related to pensions will be recognized in pension expense	20Y4	551
as shown at right:	Thereafter	1,300

NPL: Note Disclosures—Single/Agent Employers

- Number of employees covered—inactive receiving benefits, inactive not receiving benefits, active
- Allocated insurance contracts
- Schedule of changes in NPL by source for current period
 - Service cost, interest, benefit changes, contributions by



Changes in NPL by Source—Example

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) – (b)
Balances—at 6/30/X8	\$ 2,853,455	\$ 2,052,589	\$ 800,866
Changes for the year:			
Service cost	72,924		72,92
Interest	219,455		219,455
Differences between expected and actual experience	(37,539)		(37,539
Contributions—employer		79,713	(79,71
Contributions—employee		31,451	(31,45
Net investment income		196,154	(196,15
Benefit payments, including refunds of employee contributions	(119,434)	(119,434)	
Administrative expense		(3,373)	3,37
Other changes		8	(1
Net changes	135,406	184,519	(49,110
Balances-at 6/30/X9	\$ 2,988,861	\$ 2,237,108	\$ 751,753

NPL: RSI—Single/Agent Employers

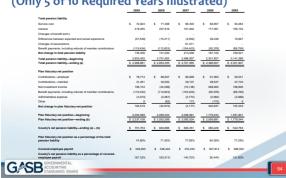
- 10-year schedules
 - Changes in NPL by source
 - Components of NPL and related ratios (may be presented with changes in NPL by source)

 TPL

 - Pension plan fiduciary net position
 PPL
 Plan net position as % of TPL
 Covered-employee payroll
 NPL as % of covered-employee payroll



Combined Presentation—Example (Only 5 of 10 Required Years Illustrated)



NPL: RSI—Single/Agent Employers (cont.) • 10-year schedules (cont.) - If actuarially determined employer contribution (ADEC) Example (only 5 of 10 required years illustrated) \$ 79,713 \$ 86,607 \$ 89,828 \$ 91,963 \$ 93,541 79,713 86,607 89,828 91,963 93,541 S - S - S - S - S -\$ 449,293 \$ 436,424 \$ 416,243 \$ 407,812 \$ 396,332 17.74% 19.84% 21.58% 22.55% 23.60% - If no ADEC, but statutory or contractual contribution requirements, schedule similar to ADEC schedule GASB GOVERNMENTAL ACCOUNTING STANDARDS BOARD

NPL: Note Disclosures—Cost-Sharing Employers Employer's proportion, basis for proportion, change in proportion Employer's proportionate share (amount) of collective NPL

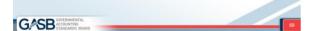
GASB ACCOUNT

G/SB

NPL: RSI—Cost-Sharing Employers (cont.) • 10-year schedules (cont.) - If statutory or contractual contribution requirements Required contribution, contributions in relation to required, difference, covered-employee payroll, contributions as % of covered-employee Example (only 5 of 10 required years illustrated) \$ 1,649 \$ 2,095 \$ 2.057 \$ 1,969 GASB GOVERNMENTAL STANDARDS BOAR

NPL: Involvement of Nonemployer Contributing Entities

- Statement addresses those with legal requirement to contribute directly to the pension plan
 - Special funding situations
 - Nonemployer entity legally required to make contributions directly to pension plan
 - Either:
 - Required contribution amounts are not dependent on event/circumstances unrelated to pension
 - Nonemployer is only entity required to make contributions



NPL: Involvement of Nonemployer Contributing Entities (cont.)

- Implications
 - If SFS:
 - Nonemployer entity accounting similar to a cost-sharing employer
 - - Liability reduced by amounts recognized by nonemployer entity
 Recognize revenue/expense equal to amount of the nonemployer entity's proportionate share of collective expense



Effect of Special Funding Situation—Example (Single Employer)

	Collective Measure	Employer's Proportionate Share (20%)	Nonemployer Contributing Entity's Proportionate Share (80%)
Net pension liability	\$1,000,000	\$200,000	\$800,000
Deferred outflows of resources	27,000	5,400	21,600
Deferred inflows of resources	19,000	3,800	15,200
Pension expense	45,000	9,000	36,000

- Employer recognizes:
- Its proportionate shares of collective NPL and collective deferred outflows/inflows of resources
- Pension expense of \$45,000
- Revenue of \$36,000
- Individual adjustments, as applicable (same as cost-sharing)



NPL: Involvement of Nonemployer Contributing Entities (cont.)

Implications

GASB ACCOUNT

- If not SFS:

 - Nonemployer entity accounts for "grant"—classifies expense for contributions in same manner as similar grants to other entities
 Employer reports full liability, recognizes revenue for change in NPL from contributions from nonemployer contributing entities

NPL: Note Disclosures/RSI—Nonemployer **Contributing Entities in SFS**

- · Required information depends on how much of the NPL is recognized by the nonemployer entity
 - If substantial proportion, disclosures similar to cost-sharing employer
 - If less-than-substantial proportion, reduced information
 - Notes
 - Type of pension plan, identification of administrator

 - Contribution basis, authority, amount in reporting period
 Proportionate share (amount) of collective NPL, proportion (%), basis for proportion, change in proportion, expense, and deferred outflows/deferred inflows of resources
 - RSI (10 years)—entity's proportionate share (amount) of collective NPL, amount of contributions



Defined Contribution Pensions attributable to the reporting period

- Pension expense for amounts defined by benefit terms as
 - Net of forfeited amounts removed from employee accounts
- · Liability for difference between pension expense and contributions
- Note disclosures
 - Descriptive information about plan, benefit terms, contribution rates, amount of expense, amount of forfeitures, amount of
- Nonemployer contributing entities with legal requirements to contribute directly to pension plan also addressed



Effective Date and Transition

- Fiscal years beginning after June 15, 2014
- Beginning deferred outflows/deferred inflows of resources balances
- Deferred outflow of resources for contributions between measurement date of beginning NPL and beginning of initial implementation period
- Others all or nothing at initial implementation
- Adjusting entries to:
 - Remove beginning (Statement 27) NPO/NPA
 - Recognize beginning NPL
 - Recognize beginning deferred outflows/inflows of resources
- Remainder = adjustment to employer's beginning net position
- RSI schedules prospective if information not initially available



Statement No. 67, Financial Reporting for **Pension Plans** an amendment of GASB Statement No. 25

Highlights Scope limited to defined benefit and defined contribution pension plans administered through trusts that meet certain criteria (same as criteria in Statement 68) • Few changes from Statement 25 for financial statement recognition GASB SCOUNT

Highlights (cont.)

- Notable changes in note disclosures/RSI
 - Annual money-weighted rate of return (1 year in notes; 10 years in RSI)
 - RSI for single-employer and cost-sharing pension plans (10 years):

 - Schedule of changes in NPL by source
 Components of NPL/related ratios
 Schedule of actuarially determined contributions
 - Aggregated employer-related information not required for agent pension plans
- Effective for FYs beginning after June 15, 2013
- RSI schedules prospective (except for contribution schedule, if presented), if information not initially available





GASB Resources and a Look **Ahead**

GASB Resources • Pension Implementation Guides Statement 67 guide—issued May 2013 Available for free download from GASB website 99 questions and answers - Statement 68 guide—available soon More than 270 questions and answers www.GASB.org - Technical inquiry system - Podcast series - Plain-language overviews - Copies of many GASB pronouncements - Governmental Accounting Research System (GARS) - And more . . . GASB GOVERNMENTAL ACCOUNTING STANDARDS BOARD **A Look Ahead** Phase 2 of postemployment benefits project - Pensions not within scope of Statements 67/68 - Exposure Draft planned for Q2 2014 GASB GOVERNMEN ACCOUNTING STANDARDS GASB GOVERNMENTAL ACCOUNTING STANDARDS BO.