New GASB Pension
Statements: Overview

## Michelle Czerkawski,

GASB Project Manager

The views expressed in this presentation are those of Ms. Czerkawski. Official positions of the GASB on accounting matters are determined only after extensive due process and deliberation.

## Overview of the Session

- Brief history of the GASB's pensions project $\qquad$
- Statement 68 (employers)
- Statement 67 (plans)
- Looking ahead
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Brief History of the GASB's
Pensions Project

## 2006-2013

- Research project (2006-2008)
- Active agenda projects (2008-present)

Initiated-2008
Invitation to Comment-2009
Preliminary Views-2010
Exposure Drafts-2011
Final Statements-2012
Implementation Guides-2013

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Statement No. 68, Accounting and Financial
Reporting for Pensions
an amendment of GASB Statement No. 27

## Highlights

- Scope limited to pensions provided through trusts that meet certain criteria
- Revises recognition, measurement, disclosure requirements for all employers

Liability

- Measured net of pension plan's fiduciary net position
- Fully recognized in accrual-basis financial statements

Changes in the liability

- Some recognized as expense in the period of the change

Others recognized as deferred outflows/inflows of resources with expense recognized over defined future periods

- Effective for FYs beginning after June 15, 2014



## Scope \& Applicability

- Defined benefit and defined contribution pensions provided through trusts that meet the following criteria:

Employer/nonemployer contributions irrevocable
Plan assets dedicated to providing pensions
Plan assets legally protected from creditors

- Excludes all OPEB
- Applies to

Employers
Nonemployer contributing entities that have a legal obligation to make contributions directly to a pension plan

- Special funding situations
- Other circumstances


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## Defined Benefit Pensions

- Two potential liabilities

Liability to the pension plan (payables)

- Short-term amounts
- Example-contributions payable at FYE
- Long-term amounts
- Example-installment contract for individual past service liability upon joining a
cost-sharing plan
Formerly referred to as "pension-related debt" $\qquad$
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## Defined Benefit Pensions

- Two potential liabilities (cont.)

Liabilities to employees for pensions

- "Net pension liability" (NPL)
- Total pension liability (TPL), net of pension plan's fiduciary net position
". TPL = actuarial present value of projected benefit payments attributed to past periods
Fiduciary net position as measured by pension plan
- Single/agent employers recognize 100 percent of NPL
- Cost-sharing employers recognize proportionate shares of "collective" NPL


## NPL: Measurement-Timing

- Potentially 3 different dates

FYE

- Measurement date (of NPL)
- No earlier than end of prior fiscal year
- Both components (TPL/plan net position) as of same date

Actuarial valuation date (of TPL)
If not measurement date, no more than 30 months (+1 day) prior to FYE

- Actuarial valuations at least every 2 years (more frequent valuations encouraged)
Coordination with pension plan


## Timing-Example of Application

| Employer <br> FYE | Earliest Measurement Date <br> (Prior FYE) | Earliest Actuarial Valuation Date <br> (30 Months Prior to FYE) |
| :--- | :--- | :--- |
| June 30, 2015 | June 30, 2014 | December 31, 2012 |

Pension plan requirements are additional considerations:

- Fiduciary net position reported at plan FYE
- NPL: Measurement date = plan FYE (single-employer/cost-sharing plans)
-NPL: Actuarial valuation within 24 months of plan FYE (single-employer/cost-sharing plans)
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Timing-Example (Employer)

Timing—Example (Employer)


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Timing-Example


Timing—Example (Employer)

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Timing—Example (Employer)


Timing—Example (Employer)


Timing-Example (Plan)


NPL: Measurement-Timing (cont.)

- Caution if valuations are biennial

Example:

- Plan and employer with $6 / 30$ fiscal year-ends
- 7/1/13 valuation updated to 6/30/15 for plan reporting
- Employer reports NPL as of prior fiscal year-end
- At 6/30/15, employer can use 6/30/14 NPL reported by plan
- At 6/30/16, employer cannot use 6/30/15 NPL reported by plan because valuation is 36 months prior to the employer's fiscal year-end


## NPL: Measurement—General Approach

- Three broad steps
- Project benefit payments

Discount projected benefit payments to actuarial present value
Attribute actuarial present value to periods

- Methods and assumptions

Generally, assumptions in conformity with Actuarial Standards of Practice
Fewer alternatives than in Statement 27 for methods and assumptions for GAAP reporting purposes
No changes required to actuarial methods and assumptions used to determine funding amounts

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## NPL: Measurement—Projection

- Benefit terms/agreements at measurement date
- Current active and inactive employees
- Incorporate expectations of:

Salary changes

- Service credits
- Automatic postemployment benefit changes (including COLAs)

Ad hoc postemployment benefit changes if substantively automatic

## NPL: Measurement—Discounting

- Single discount rate

Reflects:

- LTeRoR on pension plan investments, to extent that:
- Plan net position projected to be sufficient to pay benefits
- Plan assets expected to be invested using a strategy to achieve that return
- Yield or index rate for 20-year, tax-exempt general obligation municipal bond to extent that conditions for LTeRoR not met


## Discount Rate—Determining the Single Rate

- Compare projected benefit payments to plan's projected fiduciary net position in each period
- Apply relevant rate to each period's projected benefit payments
- Total the present values of all projected benefit payments
- Calculate discount rate-single rate that (if applied to all projected benefit payments) results in same present value as use of the two rates


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## Compare Projected Benefit Payments to Plan's Projected Fiduciary Net Position (cont.)



[^0]Compare Projected Benefit Payments to Plan's Projected Fiduciary Net Position (cont.)


Compare Projected Benefit Payments to Plan's
Projected Fiduciary Net Position (cont.)



Apply Relevant Rate to Each Period's Projected Benefit Payments


Apply Relevant Rate to Each Period's
Projected Benefit Payments (cont.)


Total the Present Values of All Projected Benefit Payments


Calculate Discount Rate


## NPL: Measurement—Attribution

- Single method
- Entry age actuarial cost method

Level percentage of pay

- Individually applied
- Beginning = 1st period of benefit accrual
- Ending = Expected retirement

DROPs-entry date into DROP = retirement date

- Same benefit terms to determine service cost as to determine actuarial present value of projected benefit payments



## Changes in NPL

- Calculated from measurement date to measurement date ("measurement period")

> | NPL recognized in current reporting period |
| :--- |
| (NPL recognized in prior reporting period) |
| Change in NPL for current reporting period |

- Recognize most changes as expense in full in reporting period of change

Examples: service cost, interest on TPL, effects of benefit changes, projected earnings on pension plan investments

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Changes in NPL—Immediate Expense Exceptions

- Differences between expected and actual experience (TPL)
- Changes of assumptions (TPL)
- Difference between projected and actual earnings on pension plan investments
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- Employer contributions


## Changes in NPL—TPL Exceptions

- Expense recognized in current and future periods
- Systematic and rational method
- Closed period

Average of expected remaining service lives of all employees (active and inactive, including retirees)

- Portion not recognized in expense = deferred outflow of resources/deferred inflow of resources related to pensions


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Changes in NPL—Investment Earnings Exception

- Expense recognized in current and future periods

Systematic and rational method
Closed, 5-year period

- Portion not recognized in expense = deferred outflow of resources/deferred inflow of resources related to pensions
- Report net deferred outflow of resources/ deferred inflow of resources from this source


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## Changes in NPL: Employer Contributions

- During the measurement period

Directly reduce NPL (no expense impact)

- Subsequent to measurement date

Deferred outflow of resources related to pensions
Directly reduce NPL in next reporting period (no expense impact)

## NPL: Cost-Sharing Employers

- Recognize proportionate shares of collective measures: NPL
- Pension expense

Deferred outflows of resources/deferred inflows of resources

- Determination of proportion (\%)
- Relationship of the employer to the total of all contributing entities
Basis required to be consistent with assessed contributions Use of relative long-term projected contribution effort encouraged
Use of other bases permitted
- Contribution related
- Reflective of relationship at measurement date


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NPL: Cost-Sharing Employers (cont.)

- Calculation of the employer's proportionate shares
- Collective measure x proportion

|  | Collective <br> Measure | Employer's <br> Proportion | Employer's <br> Proportionate share |
| :--- | :---: | :---: | :---: |
| Net Pension Liability | $\$ 7,455,024$ | $2 \%$ | $\$ 149,100$ |
| Deferred Outflows of Resources | $\$ 2,185,968$ | $2 \%$ | $\$ 43,719$ |
| Deferred Inflows of Resources | $\$ 1,229,826$ | $2 \%$ | $\$ 24,597$ |
| Pension Expense | $\$ 1,162,654$ | $2 \%$ | $\$ 23,253$ |

## NPL: Cost-Sharing Employers—Additional

## Considerations

- Potentially three items

Change in proportion
Difference between:

- Employer's proportionate share of all employer contributions included in collective plan net position
- Contributions recognized by the employer in the measurement period

Employer's contributions subsequent to measurement date

NPL: Cost-Sharing Employers-Additional Considerations (cont.)

- Calculation of the change in proportion

|  | NPL | Deferred Outtiows of Resources | Deferred Inflows of Resource |
| :---: | :---: | :---: | :---: |
| Begining balance colletive measure | 57,455,024 | \$2,185,968 | \$1.229,826 |
| Emplover's proportionate share (current year) © 2.5\% | \$186,376 | \$54,649 | \$30,746 |
| Emplover's proportionate share (prior year) © 2\% | \$149,100 | \$43,719 | \$24,597 |
| Increase in beginining balance | 537.276 | S10,930 | 56,149 |
| Net effect |  | \$32,495 |  |

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NPL: Cost-Sharing Employers—Additional Considerations (cont.)

- Difference between proportionate share of collective contributions and employer's actual contributions

| Total employer contributions (as recognized by plan) | $\$ 1,004,730$ |
| :--- | ---: |
| Employer's proportionate share of total employer contributions (@ 2.5\%) | $\$ 25,118$ |
| Employer's actual contributions | $\underline{22,018}$ |
| Difference | $\$ 3,100$ |

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## NPL: Cost-Sharing Employers—Additional

 Considerations (cont.)- Expense impact of changes in proportion and contributionrelated differences
- In current and future periods

Systematic/rational method
Closed period = average of expected remaining service lives (actives and retirees)

- Employer contributions subsequent to measurement date Deferred outflow of resources in current period
Reduction of collective NPL in next period

NPL: Note Disclosures—All Employers

- Descriptive information

Type of plan, identification of administrator

- Benefit terms-types of benefits, key elements of benefit formula, classes of employees covered, legal authority
- Contributions-basis, authority, rates (\$ or \% of pay), contributions in reporting period
- Availability of plan report


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NPL: Note Disclosures—All Employers (cont.)

- Significant assumptions/other inputs in TPL
- Inflation, salary changes, postemployment benefit changes, mortality assumptions, dates of experience studies
Discount rate, plus
- LTeRoR and how determined
- If applicable, municipal bond rate, assumptions re: cash flows \& periods to which each rate applied
- Assumed asset allocation/expected real rates of return
- NPL at discount rate +/-1\%


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- Information about pension plan’s fiduciary net position or reference to plan report
- Measurement date, actuarial valuation date
- Changes of assumptions/other inputs and changes of benefit terms
- Changes subsequent to measurement date
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NPL: Note Disclosures—All Employers (cont.)

- Pension expense in current reporting period
- Deferred outflows/deferred inflows of resources

Balances by source

- Net impact on pension expense in each of the next 5 years and thereafter in the aggregate
Amount that will be reduction of NPL

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Expense and Deferred Outflows/Inflows of Resources Disclosures-Example

For the year ended December 31, 20X9, the City recognized pension expense of $\$ 2,395$. At June $30,20 \times 9$, the City
reported deferred outflows of resources and deferred inflows of resource related to pensions from the following sources
Deferred Outtiows Deterred Inflows

Changes of assumptions
Net differerece between projected and actual earnings
on pension plan investments
on pension plan investments
Changes in proportion and differences between City
contributions and proportionate share of contributions
contributions and proportionate share of contributions
City contributions subsequent to the measurement date
orted as deferred outfilows of resources related to
$\$ 1,065$ reported as deferred outtiows of resources related to
pensions resulting from City contributions subsequent to the pensions resulting from City contributions subsequent to the
measurement date will be recognized as a reduction of the net
measurement date wili be recognized as a reduction of the nel
pension liabiity y the year ended June $30,20 Y 0$. ther amounts
reported as deferred outlows of resources and deferred inflows of
reported as deferred outliows of resources and deferred inflows of
resources related to pensions will be recognized in pension expense
resources related to
as shown at right:
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NPL: Note Disclosures—Single/Agent Employers

- Number of employees covered-inactive receiving benefits, inactive not receiving benefits, active
- Allocated insurance contracts
- Schedule of changes in NPL by source for current period Service cost, interest, benefit changes, contributions by source, plan investment income, etc.

Changes in NPL by Source-Example

|  | Increase (Decrease) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\qquad$ |  | $\begin{array}{c}\text { Plan Fiduciary Net } \\ \text { Position } \\ \text { (b) }\end{array}$ |  | $\begin{aligned} & \text { Net Pension } \\ & \text { Liability } \\ & \text { (a) }- \text { (b) } \end{aligned}$ |  |
| Balances-at $6130 / \times 8$ | \$ | 2,853,455 | \$ | 2,052,589 | \$ | 800,866 |
| Changes for the year: |  |  |  |  |  |  |
| Service cost |  | 72,924 |  |  |  | 72,924 |
| Interest |  | 219,455 |  |  |  | 219,455 |
| Differences between expected and actual experience |  | (37,539) |  |  |  | (37,539) |
| Contributions-employer |  |  |  | 79,713 |  | (79,713) |
| Contributions-employee |  |  |  | 31,451 |  | (31,451) |
| Net investment income |  |  |  | 196,154 |  | $(196,154)$ |
| Benefit payments, including refunds of employee contributions |  | (119,434) |  | $(119,434)$ |  | - |
| Administrative expense |  |  |  | (3,373) |  | 3,373 |
| Other changes |  |  |  | 8 |  | ${ }^{(8)}$ |
| Net changes |  | 135,406 |  | 184,519 |  | (49,113) |
| Balances-at 6/30/X9 | \$ | 2,988,861 | \$ | $2,237,108$ | \$ | $\xrightarrow{751,753}$ |
|  |  |  |  |  |  |  |

NPL: RSI—Single/Agent Employers

- 10-year schedules
- Changes in NPL by source
Components of NPL and related ratios (may be presented with changes in NPL by source)
- TPL
- Pension plan fiduciary net position
- NPL
- Plan net position as \% of TPL
- Covered-employee payroll
- NPL as \% of covered-employee payroll

Combined Presentation-Example
(Only 5 of 10 Required Years Illustrated)


NPL: RSI—Single/Agent Employers (cont.)

- 10-year schedules (cont.)

If actuarially determined employer contribution (ADEC)

- Example (only 5 of 10 required years illustrated)

|  |  | 20x9 |  | 20x8 |  | $20 \times 7$ |  | 20x6 |  | 20x5 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarialy determined contribution | \$ | 79,713 | \$ | 86.607 | \$ | ${ }^{89} 9828$ | \$ | 91,963 | \$ | 93,541 |
| Contributions in relation to the actuarially determined contribution |  | 79,713 |  | 86.607 |  | 89,828 |  | 91,963 |  | ${ }^{93,541}$ |
| Conntibution deflciency (excess) | \$ |  | \$ |  | \$ |  | \$ |  | \$ |  |
| Covered.employee payroll |  | 449.293 |  | 436,424 |  | 416,243 |  | 407,812 |  | 396,332 |
| Contributions as a percentage of covered employee payroll |  | 17.74\% |  | 19.44\% |  | ${ }^{21.588}$ |  | 22.5 |  | 23.60\% |

If no $A D E C$, but statutory or contractual contribution requirements, schedule similar to ADEC schedule

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NPL: Note Disclosures-Cost-Sharing Employers

- Employer's proportion, basis for proportion, change in proportion
- Employer's proportionate share (amount) of collective NPL
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## NPL: RSI—Cost-Sharing Employers

- 10-year schedules

Employer's proportion (\%), proportionate share (amount) of
collective NPL, covered-employee payroll, proportionate share
as \% of covered-employee payroll, pension plan's net position
as \% of TPL
= Example (only 5 of 10 required years illustrated)


NPL: RSI—Cost-Sharing Employers (cont.)

- 10-year schedules (cont.)

If statutory or contractual contribution requirements

- Required contribution, contributions in relation to required, difference, covered-employee payroll, contributions as \% of covered-employee payroll
- Example (only 5 of 10 required years illustrated)

|  | 20x9 |  | 20x8 |  | 20x7 |  | 20x6 |  | 20x5 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Contractualy required contritution | s | 2,995 | s | 2.057 | s | 1,969 | s | 1.649 | \$ | 1,176 |
| Contributions in relation to the contractually required contribution |  | (2,095) |  | (2.057) |  | ${ }_{(1,969)}$ |  | (1.649) |  | (1,176) |
| Contribuion deficiency (execess) | $s$ |  | 8 |  | $s$ |  | 8 |  | $s$ |  |
| Citys soveredemployee payoll | s | 12,997 | \$ | 10,962 | s | 10,063 | \$ | ${ }^{9,634}$ |  | 9,538 |
| Contributions as a percentage of coveredemployee payrol |  | 17.32\% |  | 18.76\% |  | 19.57\% |  | 17.11\% |  | 12.33\% |

NPL: Involvement of Nonemployer Contributing Entities

- Statement addresses those with legal requirement to contribute directly to the pension plan

Special funding situations

- Nonemployer entity legally required to make contributions directly to pension plan
- Either:
- Required contribution amounts are not dependent on event/circumstances unrelated to pension
- Nonemployer is only entity required to make contributions
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## Effect of Special Funding Situation-Example

 (Single Employer)|  | Collective Measure | $\begin{aligned} & \text { Employer's } \\ & \text { Proportionate Share } \\ & (20 \%) \end{aligned}$ (20\%) | Nonemployer Contributing Entity's Proportionate Share (80\%) |
| :---: | :---: | :---: | :---: |
| Net pension liability | \$1,000,000 | \$200,000 | \$800,000 |
| Deferred outflows of resources | 27,000 | 5,400 | 21,600 |
| Deferred inflows of resources | 19,000 | 3,800 | 15,200 |
| Pension expense | 45,000 | 9,000 | 36,000 |

- Employer recognizes:

Its proportionate shares of collective NPL and collective deferred
outflows/inflows of resources
Pension expense of $\$ 45,000$
Revenue of $\$ 36,000$
Individual adjustments, as applicable (same as cost-sharing)

NPL: Involvement of Nonemployer Contributing Entities (cont.)

- Implications

If not SFS:
" Nonemployer entity accounts for "grant"-classifies expense for
contributions in same manner as similar grants to other entities
Employer reports full liability, recognizes revenue for change in NPL from contributions from nonemployer contributing entities

NPL: Note Disclosures/RSI—Nonemployer

## Contributing Entities in SFS

- Required information depends on how much of the NPL is recognized by the nonemployer entity

If substantial proportion, disclosures similar to cost-sharing employer

- If less-than-substantial proportion, reduced information
- Notes
- Type of pension plan, identification of administrator
- Contribution basis, authority, amount in reporting period
- Proportionate share (amount) of collective NPL, proportion (\%), basis for proportion, change in proportion, expense, and deferred outtlows/deferred proportion, change
inflows of resources
- RSI (10 years)-entity's proportionate share (amount) of collective NPL, amount of contributions

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## Defined Contribution Pensions

- Pension expense for amounts defined by benefit terms as attributable to the reporting period
Net of forfeited amounts removed from employee accounts
- Liability for difference between pension expense and contributions
- Note disclosures

Descriptive information about plan, benefit terms, contribution rates, amount of expense, amount of forfeitures, amount of liability

- Nonemployer contributing entities with legal requirements to contribute directly to pension plan also addressed


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## Effective Date and Transition

- Fiscal years beginning after June 15, 2014
- Beginning deferred outflows/deferred inflows of resources balances

Deferred outlow of resources for contributions between measurement date of beginning NPL and beginning of initial implementation period Others all or nothing at initial implementation

- Adjusting entries to:

Remove beginning (Statement 27) NPO/NPA
Recognize beginning NPL
Recognize beginning deferred outflows/inflows of resources
Remainder = adjustment to employer's beginning net position

- RSI schedules prospective if information not initially available


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## Statement No. 67, Financial Reporting for

Pension Plans
an amendment of GASB Statement No. 25

## Highlights

- Scope limited to defined benefit and defined contribution pension plans administered through trusts that meet certain criteria (same as criteria in Statement 68)
- Few changes from Statement 25 for financial statement recognition


## Highlights (cont.)

- Notable changes in note disclosures/RSI
- Annual money-weighted rate of return (1 year in notes; 10
years in RSI)
RSI for single-employer and cost-sharing pension plans (10
years):
- Schedule of changes in NPL by source
- Components of NPL/related ratios

Schedule of actuarially determined contributions
Aggregated employer-related information not required for agent pension plans

- Effective for FYs beginning after June 15, 2013
- RSI schedules prospective (except for contribution schedule, if presented), if information not initially available


## G:SB

GASB Resources and a Look
Ahead

## GASB Resources

- Pension Implementation Guides

Statement 67 guide-issued May 2013

- Available for free download from GASB website
- 99 questions and answers

Statement 68 guide-available soon

- More than 270 questions and answers
- www.GASB.org

Technical inquiry system
Podcast series
Plain-language overviews
Copies of many GASB pronouncements
Governmental Accounting Research System (GARS)
And more

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## A Look Ahead

- Phase 2 of postemployment benefits project

Pensions not within scope of Statements 67/68

- OPEB

Exposure Draft planned for Q2 2014
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[^0]:    Each year's projected benefit payments (column c) are compared to projected beginning plan fiduciary net position (column b) and are assigned to one of two benefit payment streams (columns d and e) depending upon whether plan fiduciary net position is projected to be sufficient to make the benefit payments.

